

Message Text

CONFIDENTIAL

PAGE 01 GENEVA 02619 271231Z

53

ACTION EUR-25

INFO OCT-01 NEA-10 IO-14 ISO-00 SSO-00 NSCE-00 USIE-00

INRE-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20 CU-04

ACDA-19 TRSE-00 SAJ-01 EB-11 EPA-04 CEQ-02 SCI-06

OMB-01 OIC-04 AF-10 DRC-01 /172 W

----- 088403

O R 271147Z APR 74

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 5407

INFO ALL CSCE CAPITALS 130

AMEMBASSY CAIRO

AMEMBASSY LISBON

AMEMBASSY LUXEMBOURG

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY RABAT

AMEMBASSY SOFIA

AMEMBASSY TUNIS

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

USLO SACLANT NORFOLK VA

CINCLANT

C O N F I D E N T I A L GENEVA 2619

VIENNA ALSO FOR USDEL MBFR

E.O. 11652: GDS

TAGS: PFOR

SUBJ: CSCE: PHASE II HIGHLIGHTS-APRIL 22-26

SUMMARY: CSCE RECONVENED APRIL 22 FOR WHAT VIRTUALLY

ALL DELEGATES AGREED SHOULD BE THE FINAL PUSH TO COMPLETE

CONFIDENTIAL

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PAGE 02 GENEVA 02619 271231Z

THE DRAFTING PHASE OF THE CONFERENCE. DESPITE HINTS

THAT SOVIETS WERE READY TO MAKE SIGNIFICANT CONCESSIONS ON BASKET III (HUMANITARIAN) SUBJECTS, LITTLE OR NO PROGRESS WAS MADE ON ACTUAL DRAFTING IN THIS AREA. ELSEWHERE, CONFERENCE WORK GENERALLY PROGRESSED SMOOTHLY, WITH SOVIETS SHOWING SOME FLEXIBILITY. END. SUMMARY.

1. THE PRINCIPLES--DRAFTING OF THE FOURTH PRINCIPLE, TERRITORIAL INTEGRITY, MADE SLOW PROGRESS AS FRG MAINTAINED CONSERVATIVE POSITIONS IN THE FEAR THAT THE FORMULATION MIGHT REOPEN SOME OF THE QUESTIONS SETTLED IN DISCUSSION OF INVIOABILITY OF FRONTIERS. SOVIETS CONCEDED A NUMBER OF POINTS TO FRG IN AN EFFORT TO MOVE DRAFTING FORWARD. IN SPECIAL WORKING BODY FRG DEL ALSO TOOK TOUGH POSITIONS, BUT ONE SENTENCE OF SOVIET PROPOSAL WAS REGISTERED ON FRIDAY.

2. MILITARY SECURITY--DRAFTING ON CBMS WAS COMPLETED WITH PROVISIONAL REGISTRATION OF SECTION ON CONTENT OF PRIOR NOTIFICATION OF MAJOR MILITARY MANEUVERS. SOVIETS SHOWED PREFERENCE FOR MINIMUM CONTENT AND RESERVED ON MOST PROPOSALS FOR SPECIFICS. SUBCOMMITTEE THEN TURNED TO DISCUSSION OF DISARMMENTS AS REQUIRED BY PARA 24 OF HELSINKI RECOMMENDATIONS. FRANCE CONTINUED TO RESERVE ITS POSITION ON THE GENERAL SUBJECT AND SOVIETS ARGUED THAT EVEN THE PARTIAL TEXT WHICH WAS REGISTERED WOULD REQUIRE FURTHER STUDY. EASTERN DELEGATIONS INSISTED THAT WORK ON PARA 24 BE COMPLETED BEFORE DEBATE ON PREAMBLE CAN BE INITIATED. ROMANIAN PROPOSALS ON DISARMMENT WILL BE FIRST ORDER OF BUSINESS FOR NEXT WEEK, WITH ALL OTHER DELEGATIONS TRYING TO DETERMINE HOW BEST TO AVOID PROLONGED DEBATE ON IDEAS THAT ARE GENERALLY UNACCEPTABLE AND EXCEED SUBCOMMITTEE'S TERMS OF REFERENCE.

3. ECONOMICS, SCIENCE/TECHNOLOGY, ENVIRONMENT-- THERE WERE NO MEETINGS THIS WEEK ON ECONOMIC SUBJECTS, AS MOST SPECIALISTS WERE ATTENDING ECE MEETING IN BUCHAREST. THE USUAL SMOOTH PROGRESS IN ENVIRONMENT WAS IMPEDED PRIMARILY BY ROMANIAN OPPOSITION TO FORMS OF COOPERATION INVOLVING "POOLING OF RESOURCES" AND CONFIDENTIAL

CONFIDENTIAL

PAGE 03 GENEVA 02619 271231Z

" HARMONIZATION OF STANDARDS," BOTH OF WHICH ARE US INPUTS TO TEXT. IN SCIENCE AND TECHNOLOGY, SUBCOMMITTEE IS WITHIN A FEW WORDS OF AGREEMENT ON REMOVAL OF OBSTACLES SECTION. SOME PROGRESS WAS REGISTERED ON TOURISM IN OTHER AREAS SUBCOMMITTEE.

4. HUMANITARIAN COOPERATION--FULL COMMITTEE CONTINUED EFFORTS TO DRAFT BASKET III PREAMBLE WITHOUT ANY PROGRESS.

NEVERTHELESS, WITH SOVIETS LOBBYING HARD AND SHOWING SOME MODEST FLEXIBILITY, AND WESTERN DELEGATIONS DETERMINED TO EVOLVE ACCEPTABLE LANGUAGE, THERE IS HOPE THAT SOME PROGRESS WILL BE MADE BY NEXT WEEK. MEANWHILE, HUMAN CONTACTS AND INFORMATION SUBCOMMITTEES LOST GROUND, AS INFORMAL POSSIBILITIES FOR COMPROMISE DISSOLVED AND SOVIETS FAILED TO SHOW ANY WILLINGNESS TO MAKE MEANINGFUL CONCESSIONS. IN CULTURE AND EDUCATION SUB-COMMITTEES, SOME PROGRESS WAS MADE IN INFORMAL WORKING GROUPS BUT NO NEW TEXTS WERE REGISTERED. FRENCH INDICATED SOMEWHAT GREATER FLEXIBILITY THAN HERETOFORE ON THE RESTRICTIVE REFERENCES TO "EUROPEAN" ENTITIES IN THEIR PROPOSALS, BUT IT REMAINS TO BE SEEN WHETHER THEY ARE PREPARED TO GO FAR ENOUGH TO SATISFY US AND CANADIAN OBJECTIONS.

5. FOLLOW-UP--NATO CAUCUS GENERALLY AGREED TO EC-NINE DRAFT RESOLUTION ON FOLLOW-UP, PROVIDING FOR A MEETING OF CONFERENCE AGREEMENTS AND STATE OF RELATIONS AMONG PARTICIPATING STATES. DRAFT RESOLUTION WILL BE TABLED BY DENMARK ON APRIL 29.

6. COMMENT: WITH THE PRINCIPLE OF INVIOABILITY OF FRONTIERS AGREED JUST BEFORE THE EASTER BREAK, WESTERN AND NEUTRAL DELEGATIONS EXPECTED THE SOVIETS TO RETURN TO GENEVA WITH NEW INSTRUCTIONS PERMITTING PROGRESS ON BASKET III SPECIFICS IN ORDER TO ENSURE AN EARLY THIRD PHASE SUMMIT. THE SOVIETS HAVE INDICATED PRIVATELY THAT THIS IS THE CASE; ONE SENIOR SOVIET DELEGATE TOLD US THAT HIS DELEGATION HAS INSTRUCTIONS "TO BE AS FLEXIBLE AS POSSIBLE" IN BASKET III. BUT THUS FAR THESE INSTRUCTIONS HAVE NOT BEEN TRANSLATED INTO CONCRETE DRAFTING LANGUAGE, AS EASTERN COUNTRIES
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PAGE 04 GENEVA 02619 271231Z

HAVE AGAIN INSISTED ON PARALLEL PROGRESS ON THE BASKET III PREAMBLE, WHICH THEY HOPE WILL PROVIDE SOME PROTECTION AGAINST INTERFERENCE IN THEIR INTERNAL AFFAIRS.

7. ALTHOUGH DRAFTING PROGRESS WAS GENERALLY SATISFACTORY ON OTHER SUBJECTS, THE IMPASSE IN BASKET III LED WESTERN DELEGATIONS TO WONDER WHETHER IT WOULD BE POSSIBLE TO WIND UP THE CONFERENCE IN TIME FOR A THIRD PHASE IN JULY. MOST AGREED THAT A REAL BREAKTHROUGH, INVOLVING SIGNIFICANT SOVIET FREER MOVEMENT CONCESSIONS, WOULD BE NEEDED VERY SOON TO MEET THIS BROADLY DESIRED TARGET DATE. END COMMENT. DALE

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